



**OFFICE OF AUDITOR OF STATE**  
**STATE OF IOWA**

Mary Mosiman, CPA  
Auditor of State

State Capitol Building  
Des Moines, Iowa 50319-0004

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**NEWS RELEASE**

FOR RELEASE

March 12, 2015

Contact: Andy Nielsen  
515/281-5834

Auditor of State Mary Mosiman today released an audit report on Audubon County, Iowa.

The County had local tax revenue of \$11,255,605 for the year ended June 30, 2014, which included \$805,057 in tax credits from the state. The County forwarded \$7,425,916 of the local tax revenue to the townships, school districts, cities and other taxing bodies in the County.

The County retained \$3,829,689 of the local tax revenue to finance County operations, a 5.9% decrease from the prior year. Other revenues included charges for service of \$520,961, operating grants, contributions and restricted interest of \$2,624,199, capital grants, contributions and restricted interest of \$2,571,331, unrestricted investment earnings of \$6,581, local option sales tax of \$264,025, gain on disposition of capital assets of \$63,400 and other general revenues of \$30,642.

Expenses for County operations for the year ended June 30, 2014 totaled \$7,095,320, a 1.6% decrease from the prior year. Expenses included \$3,926,924 for roads and transportation, \$1,123,265 for public safety and legal services and \$637,073 for administration.

A copy of the audit report is available for review in the County Auditor's Office, in the Office of Auditor of State and on the Auditor of State's web site at <http://auditor.iowa.gov/reports/1410-0005-B00F.pdf>.

# # #







**AUDUBON COUNTY**

**INDEPENDENT AUDITOR'S REPORTS**  
**BASIC FINANCIAL STATEMENTS**  
**AND SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF FINDINGS**

**JUNE 30, 2014**

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**Audubon County**

**Officials**

<u>Name</u>	<u>Title</u>	<u>Term Expires</u>
Gary VanAernam	Board of Supervisors	Jan 2015
Duane Diest	Board of Supervisors	Jan 2017
Todd M. Nelsen	Board of Supervisors	Jan 2017
Lisa Frederiksen	County Auditor	Jan 2017
Debbie Campbell	County Treasurer	Nov 2014
Mary Lou Johansen	County Recorder	Jan 2015
Todd Johnson	County Sheriff	Jan 2017
Francine O'Brien Andersen	County Attorney	Jan 2015
Debra Umland	County Assessor	Jan 2016

**Audubon County**





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Independent Auditor's Report

To the Officials of Audubon County:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Audubon County, Iowa, as of and for the year ended June 30, 2014, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Audubon County as of June 30, 2014, and the respective changes in its financial position thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

## Other Matters

### *Required Supplementary Information*

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 9 through 15 and 44 through 47 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*


Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Audubon County's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2013 (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated February 10, 2015 on our consideration of Audubon County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Audubon County's internal control over financial reporting and compliance.

  
MARY MOSIMAN, CPA  
Auditor of State

  
WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

February 10, 2015

**Audubon County**

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

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Audubon County provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2014. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

### 2014 FINANCIAL HIGHLIGHTS

- Revenues of the County's governmental activities increased 24.2%, or approximately \$1,934,000, from fiscal year 2013 to fiscal year 2014. Property tax decreased approximately \$238,000, operating grants, contributions and restricted interest increased approximately \$335,000 and capital grants, contributions and restricted interest increased approximately \$1,874,000.
- Program expenses of the County's governmental activities were 5.9%, or approximately \$448,000, less in fiscal year 2014 than in fiscal year 2013. Roads and transportation expenses decreased approximately \$342,000.
- The County's net position increased 17.9%, or approximately \$2,815,000, from June 30, 2013 to June 30, 2014.

### USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Audubon County as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Audubon County's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Audubon County acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year, as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Supplementary Information provides detailed information about the nonmajor governmental funds and the individual Agency Funds.

## **REPORTING THE COUNTY'S FINANCIAL ACTIVITIES**

### *Government-wide Financial Statements*

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Position presents financial information on all of the County's assets, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the County's net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal years.

The County's governmental activities are presented in the Statement of Net Position and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration and interest on long-term debt. Property tax and state and federal grants finance most of these activities.

### *Fund Financial Statements*

The County has two kinds of funds:

1) Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental funds include: 1) the General Fund and 2) the Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for emergency management services, auto license and use tax and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a Statement of Fiduciary Assets and Liabilities.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

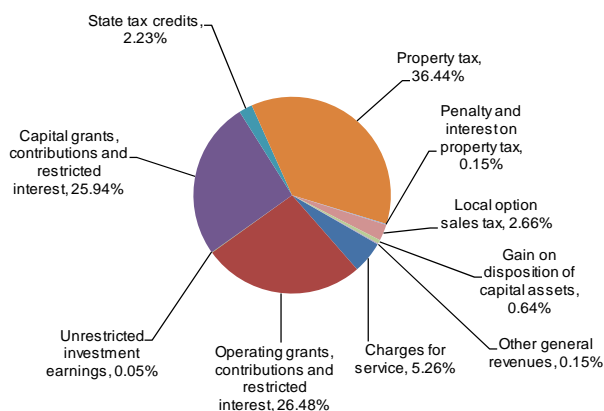
As noted earlier, net position may serve over time as a useful indicator of financial position. Audubon County's combined net position increased 17.9% from a year ago, increasing from approximately \$15.7 million to approximately \$18.5 million. The analysis that follows focuses on the changes in the net position of governmental activities.

Net Position of Governmental Activities (Expressed in Thousands)		
	June 30,	
	2014	2013 (Restated)
Current and other assets	\$ 8,719	8,084
Capital assets	14,145	12,150
Total assets	22,864	20,234
Long-term liabilities	598	682
Other liabilities	221	248
Total liabilities	819	930
Deferred inflows of resources	3,527	3,601
Net position:		
Net investment in capital assets	14,121	12,061
Restricted	3,530	2,976
Unrestricted	867	666
Total net position	\$ 18,518	15,703

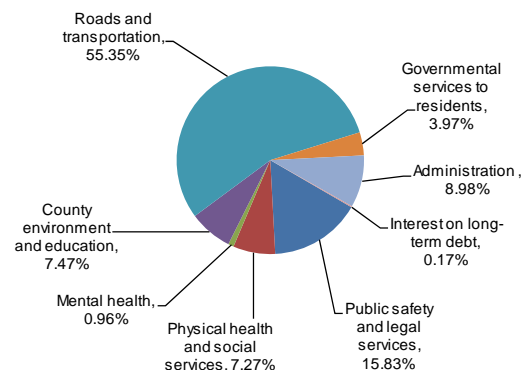
Net position of Audubon County's governmental activities increased 17.9% (approximately \$18.5 million compared to approximately \$15.7 million). The largest portion of the County's net position is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Net position invested in capital assets increased approximately \$2,060,000. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The restricted net position component increased approximately \$554,000, or 18.6%, from the prior year. Unrestricted net position – the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – increased from approximately \$666,000 at June 30, 2013 to approximately \$867,000 at the end of this year, an increase of 30.2%.

Changes in Net Position of Governmental Activities (Expressed in Thousands)		
	Year ended June 30,	
	2014	2013 (Restated)
<b>Revenues:</b>		
Program revenues:		
Charges for service	\$ 521	452
Operating grants, contributions and restricted interest	2,624	2,289
Capital grants, contributions and restricted interest	2,571	697
General revenues:		
Property tax, including tax increment financing	3,609	3,847
Penalty and interest on property tax	16	24
State tax credits	221	225
Local option sales tax	264	269
Unrestricted investment earnings	6	11
Gain on disposition of capital assets	63	79
Other general revenues	15	83
Total revenues	9,910	7,976
Program expenses:		
Public safety and legal services	1,123	1,089
Physical health and social services	516	492
Mental health	68	156
County environment and education	530	527
Roads and transportation	3,927	4,269
Governmental services to residents	282	310
Administration	637	681
Interest on long-term debt	12	19
Total expenses	7,095	7,543
Change in net position	2,815	433
Net position beginning of year	15,703	15,270
Net position end of year	\$ 18,518	15,703

**Revenues by Source**



**Expenses by Function**





The County decreased property tax rates from \$12.65029 per \$1,000 of taxable valuation for fiscal year 2013 to \$11.25852 per \$1,000 of taxable valuation for fiscal year 2014, an 11.0% decrease. The overall rate decrease, coupled with an overall increase in taxable valuation of approximately \$16,603,000, decreased the County's property tax revenue approximately \$238,000 in fiscal year 2014.

The cost of all governmental activities this year was approximately \$7.1 million compared to approximately \$7.5 million last year. However, as shown in the Statement of Activities on page 19, the amount taxpayers ultimately financed for these activities was approximately \$1.4 million because some of the cost was paid by those directly benefited from the programs (approximately \$521,000) or by other governments and organizations which subsidized certain programs with grants and contributions (approximately \$5,196,000). Overall, the County's governmental program revenues, including intergovernmental aid and charges for service, increased in fiscal year 2014 to approximately \$5,716,000, principally due to receiving grant proceeds for the completion of several road and bridge projects.

### **INDIVIDUAL MAJOR FUND ANALYSIS**

As Audubon County completed the year, its governmental funds reported a combined fund balance of approximately \$5.0 million, an increase of more than \$765,000 above last year's total of approximately \$4.2 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues and expenditures remained consistent when compared to the prior year. The ending balance showed a modest increase of approximately \$218,000 from the prior year to approximately \$1,872,000 at June 30, 2014.
- The County has continued to look for ways to effectively manage the cost of mental health services. Special Revenue, Mental Health Fund revenues totaled approximately \$305,000, a decrease of 43.7% from the prior year. For the year, expenditures totaled approximately \$68,000, a decrease of 56.5% from the prior year. The decrease in revenues and expenditures is primarily due to reorganization of mental health services, including the change in the method the State pays for Medicaid reimbursed services. The Special Revenue, Mental Health Fund balance at year end increased approximately \$237,000 over the prior year.
- There were no significant changes in revenues, expenditures and the fund balance of the Special Revenue, Rural Services Fund.
- Special Revenue, Secondary Roads Fund expenditures decreased approximately \$503,000 over the prior year, due principally to a decrease in roadway maintenance as the County finished upgrading the condition of the County roadway system early in the fiscal year. This decrease in expenditures resulted in an increase in the Secondary Roads Fund ending balance of approximately \$160,000, or 11.6%.

### **BUDGETARY HIGHLIGHTS**

Over the course of the year, Audubon County amended its budget once. The amendment was made in May 2014 and resulted in a \$449,024 increase in budgeted receipts and a \$262,427 increase in budgeted disbursements.

The County's receipts were \$206,688 more than budgeted, a variance of 2.9%. The most significant variance resulted from the County receiving more intergovernmental receipts than anticipated.

Total disbursements were \$747,321 less than the amended budget. Actual disbursements for the roads and transportation, mental health and capital projects functions were \$208,536, \$193,071 and \$79,057, respectively, less than budgeted. The difference for the roads and transportation and capital projects functions was due to inclement weather at the end of fiscal year 2014, which caused projects to be postponed until the beginning of fiscal year 2015. The mental health function was under budget as the budget was established prior to the statewide mental health redesign, which shifts Medicaid funding to the regional level and away from the county level.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

At June 30, 2014, Audubon County had approximately \$14.1 million invested in a broad range of capital assets, including public safety equipment, buildings, park facilities and roads and bridges. This is a net increase (including additions and deletions) of approximately \$1,995,000, or 16.4%, over last year.

Capital Assets of Governmental Activities at Year End (Expressed in Thousands)		
	June 30,	
	2014	2013 (Restated)
Land	\$ 931	931
Construction in progress	-	283
Buildings and improvements	728	761
Equipment and vehicles	1,470	1,344
Infrastructure, road network and other	11,016	8,831
Total	<u>\$ 14,145</u>	<u>12,150</u>

The County had depreciation expense of \$988,664 for fiscal year 2014 and total accumulated depreciation of \$9,790,088 at June 30, 2014. More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

### **Long-Term Debt**

At June 30, 2014, Audubon County had approximately \$308,000 of general obligation bonds and other debt outstanding, compared to approximately \$403,000 at June 30, 2013, as shown below.

Outstanding Debt of Governmental Activities at Year-End (Expressed in Thousands)		
	June 30,	
	2014	2013
General obligation bonds	\$ 284	314
Conservation loan	-	34
Airport loan	24	55
Total	<u>\$ 308</u>	<u>403</u>

The County continues to carry a general obligation bond rating of Aaa assigned by national rating agencies to the County's debt since 1995. The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% percent of the assessed value of all taxable property within the County's corporate limits. Audubon County's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$33 million. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

Audubon County's elected and appointed officials and citizens considered many factors when setting the fiscal year 2015 budget, tax rates and fees charged for various County activities. One of the major factors is the taxable valuation of property within the county. The taxable valuation for rural areas for fiscal year 2015 is up .95%% to \$304.25 million and the countywide taxable valuation increased 1.33% to \$366.7 million.

Audubon County budgets on a cash basis. Amounts available for appropriation (budgeted beginning balance plus budgeted receipts) in the fiscal year 2015 operating budget are approximately \$12.3 million, an increase of 7.1% from the final amended fiscal year 2014 budget. With budgeted disbursements increasing from \$7.3 million to \$8.15 million (up 11.7%), the operating ending balance is expected to decrease approximately \$371,564 from the re-estimated June 30, 2014 balance. The fiscal year 2014 actual cash basis ending balance was \$4.45 million (\$.96 million higher than projected), which will increase the estimated fiscal year 2015 ending balance accordingly. The County has added no major new programs or initiatives to the fiscal year 2015 budget.

## **CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Audubon County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Audubon County Auditor's Office, 318 Leroy St. #4, Audubon, Iowa 50025.

**Audubon County**

## **Basic Financial Statements**

Audubon County  
Statement of Net Position  
June 30, 2014

	Governmental Activities
<b>Assets</b>	
Cash and pooled investments	\$ 4,448,160
Receivables:	
Property tax:	
Delinquent	4,584
Succeeding year	3,499,000
Succeeding year tax increment financing	28,000
Interest and penalty on property tax	9,617
Accounts	20,935
Loan	44,502
Accrued interest	360
Due from other governments	234,090
Inventories	383,233
Prepaid insurance	46,611
Capital assets, net of accumulated depreciation	14,145,134
<b>Total assets</b>	<b>22,864,226</b>
<b>Liabilities</b>	
Accounts payable	193,522
Accrued interest payable	1,197
Salaries and benefits payable	7,776
Due to other governments	18,211
Long-term liabilities:	
Portion due or payable within one year:	
Bonds payable	30,000
Loan payable	18,301
Compensated absences	122,186
Portion due or payable after one year:	
Bonds payable	254,321
Loan payable	5,525
Compensated absences	98,662
Net OPEB liability	69,400
<b>Total liabilities</b>	<b>819,101</b>
<b>Deferred Inflows of Resources</b>	
Unavailable property tax revenue	3,499,000
Unavailable tax increment financing	28,000
<b>Total deferred inflows of resources</b>	<b>3,527,000</b>
<b>Net Position</b>	
Net investment in capital assets	14,121,308
Restricted for:	
Supplemental levy purposes	729,253
Mental health purposes	761,199
Rural services purposes	450,964
Secondary roads purposes	1,394,072
Other purposes	194,163
Unrestricted	867,166
<b>Total net position</b>	<b>\$ 18,518,125</b>

See notes to financial statements.

Audubon County  
Statement of Activities  
Year ended June 30, 2014

	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Service	Operating Grants, Contributions and Restricted Interest	Capital Grants, Contributions and Restricted Interest	
<b>Functions/Programs:</b>					
Governmental activities:					
Public safety and legal services	\$ 1,123,265	117,979	162,429	-	(842,857)
Physical health and social services	515,775	182,210	117,058	-	(216,507)
Mental health	67,910	10,067	9,539	-	(48,304)
County environment and education	530,328	47,671	20,510	-	(462,147)
Roads and transportation	3,926,924	13,533	2,314,663	2,571,331	972,603
Governmental services to residents	281,605	128,154	-	-	(153,451)
Administration	637,073	3,947	-	-	(633,126)
Non-program	-	17,400	-	-	17,400
Interest on long-term debt	12,440	-	-	-	(12,440)
Total	\$ 7,095,320	520,961	2,624,199	2,571,331	(1,378,829)
<b>General Revenues:</b>					
Property and other county tax levied for general purposes					3,557,732
Tax increment financing					51,049
Penalty and interest on property tax					15,681
State tax credits					220,908
Local option sales tax					264,025
Unrestricted investment earnings					6,581
Gain on disposition of capital assets					63,400
Miscellaneous					14,961
Total general revenues					4,194,337
Change in net position					2,815,508
Net position beginning of year, as restated					15,702,617
Net position end of year					\$ 18,518,125
See notes to financial statements.					

Audubon County  
Balance Sheet  
Governmental Funds

June 30, 2014

	General	Special Revenue		
		Mental Health	Rural Services	Secondary Roads
Assets				
Cash and pooled investments	\$ 1,785,385	766,950	598,247	1,102,674
Receivables:				
Property tax:				
Delinquent	3,791	523	270	-
Succeeding year	1,873,000	262,000	1,364,000	-
Succeeding year tax increment financing	-	-	-	-
Interest and penalty on property tax	9,617	-	-	-
Accounts	499	-	1,150	3,250
Loan	44,502	-	-	-
Accrued interest	26,373	-	-	-
Due from other governments	16,613	6,243	-	201,111
Inventories	-	-	-	383,233
Prepaid expenses	33,020	-	1,776	11,815
Total assets	\$ 3,792,800	1,035,716	1,965,443	1,702,083
Liabilities, Deferred Inflows of Resources and Fund Balances				
Liabilities:				
Accounts payable	\$ 19,915	6,259	10,111	156,645
Salaries and benefits payable	4,376	-	815	2,585
Due to other governments	9,872	6,258	-	2,081
Total liabilities	34,163	12,517	10,926	161,311
Deferred inflows of resources:				
Unavailable revenues:				
Succeeding year property tax	1,873,000	262,000	1,364,000	-
Succeeding year tax increment financing	-	-	-	-
Other	13,409	523	270	-
Total deferred inflows of resources	1,886,409	262,523	1,364,270	-
Fund balances:				
Nonspendable:				
Inventories	\$ -	-	-	383,233
Prepaid expenses	33,020	-	1,776	11,815
Loan receivable	44,502	-	-	-
Restricted for:				
Supplemental levy purposes	620,043	-	117,942	-
Mental health purposes	-	760,676	-	-
Rural services purposes	-	-	470,529	-
Secondary roads purposes	-	-	-	1,145,724
Debt service	-	-	-	-
Other purposes	-	-	-	-
Assigned for:				
Cass-Audubon economic development agreement	40,000	-	-	-
Sheriff	42,881	-	-	-
Park improvements	45,751	-	-	-
Jail commissary	4,338	-	-	-
Unassigned	1,041,693	-	-	-
Total fund balances	1,872,228	760,676	590,247	1,540,772
Total liabilities, deferred inflows of resources and fund balances	\$ 3,792,800	1,035,716	1,965,443	1,702,083

See notes to financial statements.



Nonmajor	Total
194,904	4,448,160
-	4,584
-	3,499,000
28,000	28,000
-	9,617
127	5,026
-	44,502
19	26,392
-	223,967
-	383,233
-	46,611
223,050	8,719,092

592	193,522
-	7,776
-	18,211
592	219,509

-	3,499,000
28,000	28,000
-	14,202
28,000	3,541,202

-	383,233
-	46,611
-	44,502
-	737,985
-	760,676
-	470,529
-	1,145,724
295	295
194,163	194,163
-	40,000
-	42,881
-	45,751
-	4,338
-	1,041,693
194,458	4,958,381
223,050	8,719,092

**Audubon County**

## Audubon County

Reconciliation of the Balance Sheet –  
Governmental Funds to the Statement of Net Position

June 30, 2014

<b>Total governmental fund balances (page 21)</b>	\$ 4,958,381
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***Amounts reported for governmental activities in the Statement of Net Position are different because:***

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$23,935,222 and the accumulated depreciation is \$9,790,088.

14,145,134

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds.

14,202

Long-term liabilities, including bonds payable, loan payable, other postemployment benefits payable, compensated absences payable and accrued interest payable, are not due and payable in the current year and, therefore, are not reported in the governmental funds.

(599,592)

**Net position of governmental activities (page 18)**

	\$ 18,518,125
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See notes to financial statements.

Audubon County  
Statement of Revenues, Expenditures and  
Changes in Fund Balances  
Governmental Funds

Year ended June 30, 2014

	General	Special Revenue		
		Mental Health	Rural Services	Secondary Roads
Revenues:				
Property and other county tax	\$ 1,935,642	267,388	1,355,692	-
Tax increment financing	-	-	-	-
Local option sales tax	-	-	-	264,025
Interest and penalty on property tax	23,612	-	-	-
Intergovernmental	483,709	27,439	79,607	2,336,219
Licenses and permits	12,510	-	-	440
Charges for service	217,736	-	-	23
Use of money and property	26,350	-	-	-
Miscellaneous	20,018	10,067	180	13,524
Total revenues	2,719,577	304,894	1,435,479	2,614,231
Expenditures:				
Operating:				
Public safety and legal services	774,923	-	338,266	-
Physical health and social services	514,634	-	-	-
Mental health	-	67,910	-	-
County environment and education	255,000	-	141,110	-
Roads and transportation	-	-	290,976	3,061,469
Governmental services to residents	270,727	-	969	-
Administration	609,918	-	13,324	-
Debt service	76,016	-	32,741	-
Capital projects	-	-	1,392	25,309
Total expenditures	2,501,218	67,910	818,778	3,086,778
Excess (deficiency) of revenues over (under) expenditures	218,359	236,984	616,701	(472,547)
Other financing sources (uses):				
Transfers in	-	-	-	625,020
Transfers out	-	-	(625,000)	-
Disposition of capital assets	-	-	1,000	8,016
Total other financing sources (uses)	-	-	(624,000)	633,036
Change in fund balances	218,359	236,984	(7,299)	160,489
Fund balances beginning of year	1,653,869	523,692	597,546	1,380,283
Fund balances end of year	\$ 1,872,228	760,676	590,247	1,540,772

See notes to financial statements.

Nonmajor	Total
-	3,558,722
51,049	51,049
-	264,025
-	23,612
168,832	3,095,806
-	12,950
1,368	219,127
124	26,474
2,002	45,791
223,375	7,297,556
5,764	1,118,953
-	514,634
-	67,910
60,140	456,250
-	3,352,445
-	271,696
-	623,242
-	108,757
-	26,701
65,904	6,540,588
157,471	756,968
-	625,020
(20)	(625,020)
-	9,016
(20)	9,016
157,451	765,984
37,007	4,192,397
194,458	4,958,381

## Audubon County

Reconciliation of the Statement of Revenues, Expenditures and  
Changes in Fund Balances –  
Governmental Funds to the Statement  
of Activities

Year ended June 30, 2014

**Change in fund balances - Total governmental funds (page 25)** \$ 765,984***Amounts reported for governmental activities in the Statement of Activities are different because:***

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:

Expenditures for capital assets	\$ 348,919	
Capital assets contributed by the Iowa Department of Transportation	2,571,258	
Depreciation expense	<u>(988,664)</u>	1,931,513

In the Statement of Activities, the gain on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in financial resources.

63,400

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are recognized as deferred inflows of resources in the governmental funds, as follows:

Property tax	(990)	
Other	<u>(29,412)</u>	(30,402)

Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

95,225

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds, as follows:

Compensated absences	4,796	
Other postemployment benefits	(16,100)	
Interest on long-term debt	<u>1,092</u>	(10,212)

**Change in net position of governmental activities (page 19)**\$ 2,815,508

See notes to financial statements.

Audubon County  
Statement of Fiduciary Assets and Liabilities  
Agency Funds

June 30, 2014

**Assets**

Cash and pooled investments:

County Treasurer	\$ 596,102
Other County officials	9,389

Receivables:

Property tax:

Delinquent	22,389
Succeeding year	6,883,000

Accounts	6,636
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Accrued interest	92
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Special assessments	16,113
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Due from other governments	16,987
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Prepaid expenses	5,908
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<b>Total assets</b>	<u>7,556,616</u>
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**Liabilities**

Accounts payable	10,108
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Salaries and benefits payable	144
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Due to other governments	7,503,301
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Trusts payable	32,276
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Compensated absences	10,787
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<b>Total liabilities</b>	<u>7,556,616</u>
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<b>Net position</b>	<u><u>\$ -</u></u>
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See notes to financial statements.

**Audubon County**



Audubon County

Notes to Financial Statements

June 30, 2014

**(1) Summary of Significant Accounting Policies**

Audubon County is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

**A. Reporting Entity**

For financial reporting purposes, Audubon County has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County. The County has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations – The County participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: County Assessor's Conference Board, County Emergency Management Commission, County Public Safety Commission, County Joint E911 Service Board, County Solid Waste Commission and the Audubon County Airport Authority. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported in the Agency Funds of the County.

B. Basis of Presentation

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all of the nonfiduciary activities of the County. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other non-exchange transactions.

The Statement of Net Position presents the County's non-fiduciary assets, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories.

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

*Restricted net position* results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

*Unrestricted net position* consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

The General Fund is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Mental Health Fund is used to account for property tax and other revenues to be used to fund mental health, intellectual disabilities and developmental disabilities services.

The Rural Services Fund is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the county outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the State of Iowa, required transfers from the Special Revenue, Rural Services Fund and other revenues to be used for secondary road construction and maintenance.

Additionally, the County reports the following funds:

Fiduciary Funds – Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash and Pooled Investments – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

Property Tax Receivable – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2012 assessed property valuations; is for the tax accrual period July 1, 2013 through June 30, 2014 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2013.

Interest and Penalty on Property Tax Receivable – Interest and penalty on property tax receivable represents the amount of interest and penalty that was due and payable but has not been collected.

Special Assessments Receivable – Special assessments receivable represent the amounts due from individuals for work done which benefits their property. These special assessments are payable by individuals in not less than 10 nor more than 20 annual installments. Each annual installment with interest on the unpaid balance is due on September 30 and is subject to the same interest and penalties as other taxes. Special assessments receivable represent assessments which have been made but have not been collected.

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

Inventories – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Capital Assets – Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 2003 (e.g., roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the County), are reported in the governmental activities column in the government-wide Statement of Net Position. Capital assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Infrastructure, roads	\$ 50,000
Intangibles	50,000
Land, buildings and improvements	25,000
Equipment and vehicles	5,000

Capital assets of the County are depreciated using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful lives (In Years)
Buildings	20 - 50
Building improvements	20 - 50
Infrastructure	30 - 65
Intangibles	5 - 20
Equipment	3 - 20
Vehicles	5 - 20

Due to Other Governments – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

Trusts Payable – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees who have resigned or retired. The compensated absences liability has been computed based

on rates of pay in effect at June 30, 2014. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund and the Special Revenue, Rural Services and Secondary Roads Funds.

Long-Term Liabilities – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Inflows of Resources – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consists of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consist of succeeding year property tax receivables that will not be recognized as revenue until the year for which it is levied.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned – All amounts not included in the preceding classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

## (2) Cash and Pooled Investments

The County's deposits in banks at June 30, 2014 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$96,965 pursuant to Rule 2a-7 under the Investment Company Act of 1940. The investment in the Iowa Public Agency Investment Trust is unrated.

## (3) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2014 is as follows:

Transfer to	Transfer from	Amount
Special Revenue:	Special Revenue:	
Secondary Roads	Rural Services	\$ 625,000
	Tax Increment Financing	20
Total		<u>\$ 625,020</u>

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

## (4) Capital Assets

Capital assets activity for the year ended June 30, 2014 was as follows:

	Balance Beginning of Year	Restatement (See Note 11)	Balance Beginning of Year (as restated)	Increases	Decreases	Balance End of Year
<b>Governmental activities:</b>						
Capital assets not being depreciated:						
Land	\$ 930,886	-	930,886	-	-	930,886
Construction in progress	526,544	(243,299)	283,245	2,571,258	2,854,503	-
Total capital assets not being depreciated	1,457,430	(243,299)	1,214,131	2,571,258	2,854,503	930,886
Capital assets being depreciated:						
Buildings	1,309,124	-	1,309,124	-	-	1,309,124
Building improvements	205,035	-	205,035	-	-	205,035
Equipment and vehicles	5,522,276	-	5,522,276	412,319	235,055	5,699,540
Infrastructure, roads	11,621,145	-	11,621,145	2,854,503	-	14,475,648
Infrastructure, other	1,314,989	-	1,314,989	-	-	1,314,989
Total capital assets being depreciated	19,972,569	-	19,972,569	3,266,822	235,055	23,004,336
Less accumulated depreciation for:						
Buildings	547,874	-	547,874	33,235	-	581,109
Building improvements	205,034	-	205,034	-	-	205,034
Equipment and vehicles	4,178,722	-	4,178,722	285,657	235,055	4,229,324
Infrastructure, roads	3,675,740	-	3,675,740	605,273	-	4,281,013
Infrastructure, other	429,109	-	429,109	64,499	-	493,608
Total accumulated depreciation	9,036,479	-	9,036,479	988,664	235,055	9,790,088
Total capital assets being depreciated, net	10,936,090	-	10,936,090	2,278,158	-	13,214,248
Governmental activities capital assets, net	\$ 12,393,520	(243,299)	12,150,221	4,849,416	2,854,503	14,145,134

Depreciation expense was charged to the following functions:

Governmental activities:	
Public safety and legal services	\$ 57,661
County environment and education	73,613
Roads and transportation	821,540
Governmental services to residents	7,531
Administration	28,319
Total depreciation expense - governmental activities	<u>\$ 988,664</u>

#### (5) Due to Other Governments

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments at June 30, 2014 is as follows:

Fund	Description	Amount
General	Services	<u>\$ 9,872</u>
Special Revenue:		
Mental Health	Services	6,258
Secondary Roads	Services	2,081
		<u>8,339</u>
Total for governmental funds		<u>\$ 18,211</u>
Agency:		
County Offices	Collections	\$ 9,314
Agriculture Extension Education		104,527
County Assessor		247,749
County Hospital		818,415
Schools		4,385,436
Community Colleges		242,622
Corporations		1,058,511
Townships		171,161
Auto License and Use Tax		153,379
All other		312,187
Total for agency funds		<u>\$ 7,503,301</u>

#### (6) Long-Term Debt Liabilities

A summary of changes in long-term liabilities for the year ended June 30, 2014 is as follows:

	General Obligation	Economic Development Bonds	Conser- vation Loan	Airport Loan	Compen- sated Absences	Net OPEB Liability	Total
Balance beginning of year	\$	314,189	33,915	55,268	225,644	53,300	682,316
Increases		-	-	-	81,036	35,760	116,796
Decreases		29,868	33,915	31,442	85,832	19,660	200,717
Balance end of year	<u>\$</u>	<u>284,321</u>	<u>-</u>	<u>23,826</u>	<u>220,848</u>	<u>69,400</u>	<u>598,395</u>
Due within one year	<u>\$</u>	<u>30,000</u>	<u>-</u>	<u>18,301</u>	<u>122,186</u>	<u>-</u>	<u>170,487</u>



### General Obligation Bonds

In September 2007, the County issued \$500,000 of general obligation economic development bonds. The proceeds were provided to Valley Business Park Corporation to purchase land for economic development. The County expects to pay \$40,000 annually toward principal and interest on the debt with Valley Business Park Corporation contributing the remainder of the payment. No formal agreement exists between the County and Valley Business Park Corporation detailing the terms for repayment of the debt. However, at June 30, 2014, a loan receivable of \$44,502 has been recognized in the County's financial statements representing the amount Valley Business Park Corporation is expected to contribute to the repayment of the County's debt.

Details of the general obligation bonds outstanding at June 30, 2014 are as follows:

Year Ending June 30,	Interest Rates	Principal	Interest	Total
2015	6.25%	\$ 30,000	11,224	41,224
2016	6.25	35,000	10,055	45,055
2017	6.25	35,000	8,643	43,643
2018	6.25	40,000	7,274	47,274
2019	6.25	40,000	5,694	45,694
2020-2022	6.25	104,321	7,012	111,333
Total		\$ 284,321	49,902	334,223

During the year ended June 30, 2014, \$29,868 of bonds were retired and interest of \$12,130 was paid.

### Conservation Loan

In April 2010, the County borrowed \$89,000 to complete work on Phase V of the countywide bike trail project. The loan is payable in quarterly installments of \$5,063, including interest at 5% per annum, over a period of four years.

During the year ended June 30, 2014, the remaining principal balance of \$33,915 of the conservation loan was retired.

### Airport Loan

In October 2012, the County borrowed \$55,268 to pay the County's portion of the local match for a federal grant received by the Audubon County Airport Authority for Airport Runway Rehabilitation Project 14-32. The loan is payable in annual installments of \$19,431, including interest at 3% per annum, over a period of three years.

During the year ended June 30, 2014, the County paid \$31,442 of principal and interest of \$1,322.

Details of the loan outstanding at June 30, 2014 are as follows:

Year Ending June 30,	Interest Rates	Principal	Interest	Total
2015	3.00%	\$ 18,301	734	19,035
2016	3.00	5,525	222	5,747
Total		\$ 23,826	956	24,782

**(7) Pension and Retirement Benefits**

The County contributes to the Iowa Public Employees' Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.95% of their annual covered salary and the County is required to contribute 8.93% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2014, 2013 and 2012 were \$209,593, \$196,965 and \$181,339, respectively, equal to the required contributions for each year.

**(8) Other Postemployment Benefits (OPEB)**

Plan Description – The County operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. There are 49 active and 1 retired members in the plan. Retired participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a health plan insured through the Iowa Association of Counties group plan with Wellmark Blue Cross/Blue Shield. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Funding Policy – The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation – The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2014, the amount actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution	\$35,665
Interest on net OPEB obligation	2,132
Adjustment to annual required contribution	<u>(2,037)</u>
Annual OPEB cost (expense)	35,760
Contributions made	<u>(19,660)</u>
Increase in net OPEB obligation	16,100
Net OPEB obligation beginning of year	<u>53,300</u>
Net OPEB obligation end of year	<u>\$ 69,400</u>

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2014.

For the year ended June 30, 2014, the County contributed \$19,660 to the medical plan. Plan members eligible for benefits contributed \$7,576, or 27.8% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year Ended June 30,	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
2012	\$ 25,545	51.0%	\$ 37,300
2013	35,675	55.1	53,300
2014	35,760	55.0	69,400

Funded Status and Funding Progress – As of July 1, 2012, the most recent actuarial valuation date for the period July 1, 2013 through June 30, 2014, the actuarial accrued liability was approximately \$281,000, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of approximately \$281,000. The covered payroll (annual payroll of active employees eligible to be covered by the plan) was approximately \$1,774,000 and the ratio of the UAAL to covered payroll was 15.8%. As of June 30, 2014, there were no trust fund assets.

Actuarial Methods and Assumptions – Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2012 actuarial valuation date, the projected unit credit with linear proration to decrement actuarial cost method was used. The actuarial assumptions include a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 9.0%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate. An inflation rate of 0% is assumed for the purpose of this computation.

Mortality rates are from the RP-2000 Combined Mortality Table.

Projected claim costs of the medical plan are \$574 per month for retirees. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open group basis over 30 years.

## **(9) Risk Management**

The County is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 700 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expense for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2014 were \$110,286.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location. Property risks exceeding \$150,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the County's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the County's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred.

The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2014, no liability has been recorded in the County's financial statements. As of June 30, 2014, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amount of \$1,000,000 and \$25,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**(10) Development Agreement**

The County agreed to rebate 50% of the actual incremental property tax paid by West Central Cooperative Inc., up to a maximum of \$55,674 per year, in exchange for the costs of certain improvements. The incremental property tax to be received by the County under Chapter 403.19 of the Code of Iowa from the developer will be rebated to West Central Cooperative, Inc. for a period not to exceed 10 years or in a cumulative amount not to exceed a total of \$325,000. The payments will be made on December 1 and June 1 of each fiscal year, beginning on December 1, 2013.

**(11) Restatement**

Beginning net position for governmental activities was restated to properly report the beginning balance for capital assets, as follows:

	<u>Governmental Activities</u>
Net position June 30, 2013, as previously reported	\$ 15,945,916
Correction to reduce capital assets to the balance substantiated by County records	<u>(243,299)</u>
Net position July 1, 2013, as restated	<u><u>\$ 15,702,617</u></u>

**(12) Prospective Accounting Change**

The Governmental Accounting Standards Board has issued Statement No. 68, Accounting and Financial Reporting for Pensions – an Amendment of GASB No. 27. This statement will be implemented for the fiscal year ending June 30, 2015. The revised requirements establish new financial reporting requirements for state and local governments which provide their employees with pension benefits, including additional note disclosures and required supplementary information. In addition, the Statement of Net Position is expected to include a significant liability for the County's proportionate share of the employee pension plan.

**Audubon County**

### **Required Supplementary Information**

Audubon County

Budgetary Comparison Schedule of  
Receipts, Disbursements and Changes in Balances –  
Budget and Actual (Cash Basis) – All Governmental Funds

Required Supplementary Information

Year ended June 30, 2014

	Actual	Budgeted Amounts		Final to Actual Variance
		Original	Final	
Receipts:				
Property and other county tax	\$ 3,875,364	3,952,824	3,952,824	(77,460)
Interest and penalty on property tax	21,629	-	-	21,629
Intergovernmental	3,243,257	2,608,469	3,057,481	185,776
Licenses and permits	15,008	10,500	10,500	4,508
Charges for service	214,544	182,240	182,240	32,304
Use of money and property	26,410	17,120	17,132	9,278
Miscellaneous	43,703	13,050	13,050	30,653
Total receipts	7,439,915	6,784,203	7,233,227	206,688
Disbursements:				
Public safety and legal services	1,117,519	1,151,125	1,182,495	64,976
Physical health and social services	516,091	583,998	583,998	67,907
Mental health	70,186	263,257	263,257	193,071
County environment and education	504,427	504,560	513,285	8,858
Roads and transportation	3,323,934	3,335,002	3,532,470	208,536
Governmental services to residents	272,029	308,878	308,878	36,849
Administration	633,570	683,922	691,254	57,684
Non-program	-	100	17,632	17,632
Debt service	66,458	79,209	79,209	12,751
Capital projects	43,732	122,789	122,789	79,057
Total disbursements	6,547,946	7,032,840	7,295,267	747,321
Excess (deficiency) of receipts over (under) disbursements	891,969	(248,637)	(62,040)	954,009
Other financing sources, net	4,766	-	-	4,766
Excess (deficiency) of receipts and other financing sources over (under) disbursements and other financing uses	896,735	(248,637)	(62,040)	958,775
Balance beginning of year	3,551,425	2,215,099	3,551,456	(31)
Balance end of year	\$ 4,448,160	1,966,462	3,489,416	958,744

See accompanying independent auditor's report.



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Audubon County  
Budgetary Comparison Schedule - Budget to GAAP Reconciliation  
Required Supplementary Information  
Year ended June 30, 2014

	Governmental Funds		
	Cash Basis	Accrual Adjust- ments	Modified Accrual Basis
Revenues	\$ 7,439,915	-	7,297,556
Expenditures	6,547,946	(7,358)	6,540,588
Net	891,969	7,358	756,968
Other financing sources, net	4,766	4,250	9,016
Beginning fund balances	3,551,425	640,972	4,192,397
Ending fund balances	\$ 4,448,160	652,580	4,958,381

See accompanying independent auditor's report.

Audubon County

Notes to Required Supplementary Information – Budgetary Reporting

June 30, 2014

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except Agency Funds and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon ten major classes of expenditures known as functions, not by fund. These ten functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, non-program, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund and the Special Revenue Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, one budget amendment increased budgeted disbursements by \$262,427. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

During the year ended June 30, 2014, disbursements did not exceed the amounts budgeted.

Audubon County

Schedule of Funding Progress for the  
Retiree Health Plan  
(In Thousands)

Required Supplementary Information

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b - a)	Funded Ratio (a / b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a) / c)
2010	July 1, 2009	-	\$ 218	218	0.0%	\$ 1,978	11.0%
2011	July 1, 2009	-	218	218	0.0	2,032	10.7
2012	July 1, 2009	-	218	218	0.0	1,769	12.3
2013	July 1, 2012	-	281	281	0.0	1,811	15.5
2014	July 1, 2012	-	281	281	0.0	1,774	15.8

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

**Audubon County**

## **Supplementary Information**

Audubon County  
Combining Balance Sheet  
Nonmajor Governmental Funds

June 30, 2014

			Special
	Resource Enhancement and Protection	County Recorder's Records Management	Forfeiture
<b>Assets</b>			
Cash and pooled investments	\$ 2,683	2,507	33,316
Receivables:			
Succeeding year tax increment financing	-	-	-
Accounts	-	127	-
Accrued interest	-	-	-
<b>Total assets</b>	<b>\$ 2,683</b>	<b>2,634</b>	<b>33,316</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>			
Liabilities:			
Accounts payable	\$ -	-	-
Deferred inflows of resources:			
Unavailable succeeding year tax increment financing revenue	-	-	-
Fund balances:			
Restricted for:			
Debt service	-	-	-
Other purposes	2,683	2,634	33,316
Total fund balances	2,683	2,634	33,316
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 2,683</b>	<b>2,634</b>	<b>33,316</b>

See accompanying independent auditor's report.

Revenue				
AAE Task Force	Equitable Sharing - Sheriff	Equitable Sharing - Attorney	Tax Increment Financing	Total
1,992	112,267	41,844	295	194,904
-	-	-	28,000	28,000
-	-	-	-	127
-	17	2	-	19
1,992	112,284	41,846	28,295	223,050
567	-	25	-	592
-	-	-	28,000	28,000
-	-	-	295	295
1,425	112,284	41,821	-	194,163
1,425	112,284	41,821	295	194,458
1,992	112,284	41,846	28,295	223,050

Audubon County  
Combining Schedule of Revenues, Expenditures and  
Changes in Fund Balances  
Nonmajor Governmental Funds

Year ended June 30, 2014

	Resource Enhancement and Protection	County Recorder's Records Management	Special Forfeiture
Revenues:			
Tax increment financing	\$ -	-	-
Intergovernmental	11,786	-	-
Charges for service	-	1,368	-
Use of money and property	-	1	-
Miscellaneous	-	-	1,981
Total revenues	11,786	1,369	1,981
Expenditures:			
Operating:			
Public safety and legal services	-	-	-
County environment and education	9,111	-	-
Total expenditures	9,111	-	-
Excess (deficiency) of revenues over (under) expenditures	2,675	1,369	1,981
Other financing uses:			
Transfers out	-	-	-
Change in fund balances	2,675	1,369	1,981
Fund balances beginning of year	8	1,265	31,335
Fund balances end of year	\$ 2,683	2,634	33,316

See accompanying independent auditor's report.



Revenue					
AAE Task Force	Equitable Sharing - Sheriff	Equitable Sharing - Attorney	Tax Increment Financing	Total	
-	-	-	51,049	51,049	
-	112,176	44,870	-	168,832	
-	-	-	-	1,368	
-	108	15	-	124	
21	-	-	-	2,002	
21	112,284	44,885	51,049	223,375	
2,700	-	3,064	-	5,764	
-	-	-	51,029	60,140	
2,700	-	3,064	51,029	65,904	
(2,679)	112,284	41,821	20	157,471	
-	-	-	(20)	(20)	
(2,679)	112,284	41,821	-	157,451	
4,104	-	-	295	37,007	
1,425	112,284	41,821	295	194,458	

Audubon County  
Combining Schedule of Fiduciary Assets and Liabilities  
Agency Funds

June 30, 2014

	County Offices	Agricultural Extension Education	County Assessor	County Hospital	Schools
<b>Assets</b>					
Cash and pooled investments:					
County Treasurer	\$ -	1,328	51,378	8,187	59,560
Other County officials	9,389	-	-	-	-
Receivables:					
Property tax:					
Delinquent	-	199	381	1,228	8,876
Succeeding year	-	103,000	210,000	809,000	4,317,000
Accounts	-	-	-	-	-
Accrued interest	-	-	-	-	-
Special assessments	-	-	-	-	-
Due from other governments	-	-	-	-	-
Prepaid expenses	-	-	5,908	-	-
<b>Total assets</b>	<b>\$ 9,389</b>	<b>104,527</b>	<b>267,667</b>	<b>818,415</b>	<b>4,385,436</b>
<b>Liabilities</b>					
Accounts payable	\$ -	-	9,131	-	-
Salaries and benefits payable	-	-	-	-	-
Due to other governments	9,314	104,527	247,749	818,415	4,385,436
Trusts payable	75	-	-	-	-
Compensated absences	-	-	10,787	-	-
<b>Total liabilities</b>	<b>\$ 9,389</b>	<b>104,527</b>	<b>267,667</b>	<b>818,415</b>	<b>4,385,436</b>

See accompanying independent auditor's report.

Community Colleges	Corpor- ations	Townships	Auto License and Use Tax	Other	Total
3,163	12,302	2,126	153,379	304,679	596,102
-	-	-	-	-	9,389
459	11,209	35	-	2	22,389
239,000	1,035,000	169,000	-	1,000	6,883,000
-	-	-	-	6,636	6,636
-	-	-	-	92	92
-	-	-	-	16,113	16,113
-	-	-	-	16,987	16,987
-	-	-	-	-	5,908
242,622	1,058,511	171,161	153,379	345,509	7,556,616
-	-	-	-	977	10,108
-	-	-	-	144	144
242,622	1,058,511	171,161	153,379	312,187	7,503,301
-	-	-	-	32,201	32,276
-	-	-	-	-	10,787
242,622	1,058,511	171,161	153,379	345,509	7,556,616

Audubon County  
Combining Schedule of Changes in Fiduciary Assets and Liabilities  
Agency Funds

Year ended June 30, 2014

	County Offices	Agricultural Extension Education	County Assessor	County Hospital	Schools
<b>Assets and Liabilities</b>					
Balances beginning of year	\$ 10,160	103,445	248,585	635,910	4,601,479
Additions:					
Property and other county tax	-	102,732	209,772	809,350	4,304,940
E911 surcharge	-	-	-	-	-
State tax credits	-	6,867	13,146	42,343	308,861
Office fees and collections	212,131	-	-	-	-
Auto licenses, use tax and postage	-	-	-	-	-
Assessments	-	-	-	-	-
Trusts	-	-	-	-	-
Miscellaneous	-	-	198	-	-
Total additions	212,131	109,599	223,116	851,693	4,613,801
Deductions:					
Agency remittances:					
To other funds	67,109	-	-	-	-
To other governments	145,793	108,517	204,034	669,188	4,829,844
Trusts paid out	-	-	-	-	-
Total deductions	212,902	108,517	204,034	669,188	4,829,844
Balances end of year	\$ 9,389	104,527	267,667	818,415	4,385,436

See accompanying independent auditor's report.

Community Colleges	Corpor- ations	Townships	Auto License and Use Tax	Other	Total
244,982	1,060,590	160,993	152,068	294,745	7,512,957
238,921	1,005,571	169,362	-	1,119	6,841,767
-	-	-	-	25,925	25,925
16,407	106,061	9,595	-	80,869	584,149
-	-	-	-	34	212,165
-	-	-	2,316,842	-	2,316,842
-	-	-	-	16,799	16,799
-	-	-	-	53,888	53,888
-	-	-	-	73,990	74,188
255,328	1,111,632	178,957	2,316,842	252,624	10,125,723
-	-	-	79,390	-	146,499
257,688	1,113,711	168,789	2,236,141	111,587	9,845,292
-	-	-	-	90,273	90,273
257,688	1,113,711	168,789	2,315,531	201,860	10,082,064
242,622	1,058,511	171,161	153,379	345,509	7,556,616

Audubon County

Schedule of Revenues By Source and Expenditures By Function –  
All Governmental Funds

For the Last Ten Years

	2014	2013	2012	2011
Revenues:				
Property and other county tax	\$ 3,558,722	\$ 3,846,211	3,476,195	3,301,560
Tax increment financing	51,049	-	-	-
Local option sales tax	264,025	268,687	242,276	290,899
Interest and penalty on property tax	23,612	20,974	24,799	29,155
Intergovernmental	3,095,806	2,996,795	2,998,188	3,851,963
Licenses and permits	12,950	17,329	25,264	18,893
Charges for service	219,127	243,770	245,291	259,249
Use of money and property	26,474	29,102	45,219	43,003
Miscellaneous	45,791	129,890	171,682	73,608
Total	\$ 7,297,556	\$ 7,552,758	7,228,914	7,868,330
Expenditures:				
Operating:				
Public safety and legal services	\$ 1,118,953	\$ 1,055,931	1,048,453	1,047,406
Physical health and social services	514,634	488,418	560,091	570,098
Mental health	67,910	155,940	1,039,242	796,462
County environment and education	456,250	451,977	451,191	1,249,182
Roads and transportation	3,352,445	3,550,745	3,341,539	2,904,858
Governmental services to residents	271,696	314,132	318,730	304,034
Administration	623,242	650,937	696,884	666,107
Non-program	-	-	-	61
Debt service	108,757	151,401	129,573	132,895
Capital projects	26,701	399,279	333,161	36,347
Total	\$ 6,540,588	\$ 7,218,760	7,918,864	7,707,450

See accompanying independent auditor's report.

Modified Accrual Basis					
2010	2009	2008	2007	2006	2005
3,260,256	3,165,443	3,339,314	2,947,792	2,787,515	3,205,924
-	-	-	-	-	-
205,436	252,399	364,263	201,385	203,123	254,776
23,401	18,757	20,466	23,520	20,609	20,450
3,317,115	3,042,035	3,546,225	2,892,234	2,777,310	3,714,840
13,324	9,430	7,863	7,154	8,043	6,672
226,123	243,189	218,088	217,759	210,753	255,559
64,827	66,821	176,424	215,182	175,395	93,839
122,386	93,200	302,894	110,007	107,614	230,858
7,232,868	6,891,274	7,975,537	6,615,033	6,290,362	7,782,918
1,020,955	980,359	894,634	860,371	849,610	856,744
586,559	563,834	544,721	486,841	482,623	508,597
658,737	879,184	917,687	984,171	822,787	882,496
560,321	458,616	922,345	456,994	377,990	973,576
2,718,188	2,923,000	3,131,863	2,694,168	2,966,815	3,060,502
299,890	306,424	263,128	278,339	327,444	265,773
716,681	644,180	616,972	620,005	635,940	577,630
-	-	-	-	-	-
171,571	161,098	411,481	406,297	407,951	295,207
60,925	440,636	338,024	665,932	242,763	282,835
6,793,827	7,357,331	8,040,855	7,453,118	7,113,923	7,703,360

**Audubon County**





**OFFICE OF AUDITOR OF STATE  
STATE OF IOWA**

State Capitol Building  
Des Moines, Iowa 50319-0004

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Mary Mosiman, CPA  
Auditor of State

**Independent Auditor's Report on Internal Control  
over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance with  
Government Auditing Standards**

To the Officials of Audubon County:

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Audubon County, Iowa, as of and for the year ended June 30, 2014, and the related Notes to Financial Statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 10, 2015

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Audubon County's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Audubon County's internal control. Accordingly, we do not express an opinion on the effectiveness of Audubon County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) and (B) to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (C) through (E) to be significant deficiencies.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Audubon County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2014 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

## Audubon County's Responses to the Findings


Audubon County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. Audubon County's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Audubon County during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

  
MARY MOSIMAN, CPA  
Auditor of State

  
WARREN G. JENKINS, CPA  
Chief Deputy Auditor of State

February 10, 2015

Audubon County

Schedule of Findings

Year ended June 30, 2014

**Findings Related to the Financial Statements:**

**INTERNAL CONTROL DEFICIENCIES:**

- (A) Segregation of Duties – During our review of internal control, the existing procedures are evaluated in order to determine incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. One or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:
- (1) County Recorder – The duties of opening and listing mail receipts, collecting, depositing, posting and daily reconciling are not segregated. An initial listing of money received is not prepared by the mail opener. Bank accounts are not reconciled monthly by an individual who does not handle cash. The individual responsible for preparing disbursements, check writing, signing, posting and reconciling is the same individual responsible for receipting collections. A change fund is shared among employees.
  - (2) County Treasurer – The duties of opening and listing mail receipts, collecting, depositing, posting and daily reconciling are not segregated. Bank accounts are not reconciled monthly by an individual who does not handle cash. One individual in the County Treasurer's office has custody of receipts and performs all investment record keeping and reconciling functions for the office. A change fund for the County Treasurer's Office is shared among employees.
  - (3) County Conservation – The duties of collecting and listing receipts for camping fees are not segregated and an initial listing is not completed to reconcile the amount collected to the collections recorded.

Recommendation – We realize segregation of duties is difficult with a limited number of office employees. However, each official should review the operating procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel, including elected officials, to provide additional control through review of financial transactions, reconciliations and reports.

Responses –

County Recorder – With only the Recorder and Deputy in the office, it is not possible to segregate the duties. As Recorder, I oversee everything my Deputy does.

County Treasurer – With only having 3 in the office, it is hard to segregate. I have had the Recorder reconcile my bank accounts and I will now have her initial the same page I initial and will have her reconcile my monthly bank reconciliation also. I will start having someone else look over the investment records also. When doing the bank accounts and reconciliation, both Teresa and I go over these. I open the mail, but have not made a listing, but will start doing this.

Audubon County

Schedule of Findings

Year ended June 30, 2014

County Conservation – I try to segregate duties for camping fees. I collect the camping receipts. When staff is available, I have someone else open, count and deposit the receipts.

Conclusions – County Treasurer’s response accepted. The County Recorder and County Conservation should utilize current personnel, including personnel from other offices, to provide additional control through review of financial transactions, reconciliations and reports.

- (B) Financial Reporting – During the year, the capital asset listing was not updated by the County to reflect current year additions and deletions. In addition, we identified material errors in the reporting of capital projects and infrastructure. Adjustments were subsequently made by the County to include these amounts in the financial statements. A material prior period misstatement was also identified in construction in progress. Note 11 to the financial statements describes the prior period adjustment required.

Recommendation – The County should implement procedures to ensure the capital asset listing is up-to-date and includes all additions and deletions, including all infrastructure. The County policy states the limitation on the infrastructure amounts to be included. The County should also delete equipment traded in.

Response – The Board of Supervisors will attempt to do a better job of managing and tracking capital assets with departments, updating the prior year spreadsheet manually and giving it to the Auditor’s Office to update electronically at year-end. The capital asset policy will also be reviewed/revised as needed.

Conclusion – Response accepted.

- (C) Delinquent Tax Reconciliation – The County Treasurer prepares a reconciliation of prior year delinquent tax, delinquent tax collections and additions to delinquent tax. However, the reconciliation did not agree to the accounting software and was not reviewed by an independent person.

Recommendation – The County Treasurer should develop procedures to ensure prior year delinquent tax, delinquent tax collections and additions to delinquent tax are reconciled and the correct balances are included in the accounting software. The reconciliation should be reviewed by an independent person for accuracy.

Response – Our Office had not been preparing a delinquent tax reconciliation. We followed an example which we thought would be adequate. The reconciliation we performed wasn’t accurate and we now have revised our procedures for the delinquent tax reconciliation process.

Conclusion – Response accepted.

Audubon County

Schedule of Findings

Year ended June 30, 2014

- (D) Computer Systems – Passwords are not changed every 60 to 90 days. The County's software does not require users to periodically change log-ins/passwords.

Recommendation – The County should develop written policies to improve the County's control over its computer systems.

Response – The Board of Supervisors will discuss setting up a password policy with the department heads.

Conclusion – Response accepted.

- (E) Disaster Recovery Plan – The County's written disaster recovery plan does not address the following items:

- (1) Identification of steps for recovery of the system.
- (2) Requirement a copy of the disaster recovery plan be kept off site.
- (3) An inventory of all hardware and components (i.e. make, model numbers, serial numbers, etc.).
- (4) An inventory of all software applications (i.e. operating system and software applications, release versions and vendor names).
- (5) Requirement copies of all user documentation and policy and procedures manuals be located off site.
- (6) Requirement extra stocks of paper supplies (i.e. checks, warrants, purchase orders, etc.) be located off site.
- (7) Requirement and determination of whether the disaster plan is adequately tested (i.e. annually).

Recommendation – The County should develop a written disaster recovery plan which includes the above items.

Response – The Board of Supervisors will review with the Emergency Management/E911 Director, Region XXII and FSC (our DP provider) to develop a plan which includes the above items.

Conclusion – Response accepted.

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

Audubon County  
Schedule of Findings  
Year ended June 30, 2014

**Other Findings Related to Required Statutory Reporting:**

- (1) Certified Budget – Disbursements during the year ended June 30, 2014 did not exceed the amounts budgeted.
- (2) Questionable Expenditures – No expenditures we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- (3) Travel Expense – No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- (4) Business Transactions – Business transactions between the County and County officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Steve Larsen, son of E-911 Director Lester Larsen, owner of Steve's Signs and Stitches	Materials and labor - E-911 Department	\$ 1,194
Randall Nelsen, brother of Supervisor Todd M. Nelsen, owner of City Service and Parts and City Service-Exhaust Pros	Parts and installation	9,974
Jerry Riesgaard, brother of Veteran's Affairs Director Gary Riesgaard and cousin of Supervisor Todd M. Nelsen, owner of Reisgaard Farm Supply	Township meetings and farm equipment	536
Tyler Thygesen, spouse of Melissa Thygesen, Data Processing Specialist in Sheriff's office, self employed	Safety training for Secondary Roads	990
Dave Witt, brother of Chris Hemmingsen, Office Manager in Secondary Roads office, Owner of Ace Hardware	Various parts and supplies - Secondary Roads Department other County departments	1,517 5,877
Joe Rydl, father of County Engineer Mitch Rydl, owner of Rydl Farms	Farm supply equipment	125
Vicky Sorensen, wife of Larry Sorenson, Road Side Secondary Roads Foreman, sister owns Options Ink	Signage for Secondary Roads	134
Duane Deist, Board of Supervisors, owner of D & J Supply	Tires and repair for Secondary Roads	3,129

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with D & J Supply may represent conflicts of interest since the total transactions exceeded \$1,500 during the fiscal year and the transactions were not competitively bid.

In accordance with Chapter 331.342(2)(j) of the Code of Iowa, the transactions with Steve's Signs and Stitches, Jerry Riesgaard, Tyler Thygesen, Rydl Farms and Options Ink do not appear to represent conflicts of interest since the total transactions were less than

Audubon County

Schedule of Findings

Year ended June 30, 2014

\$1,500 during the fiscal year. The County Attorney's Office was previously consulted and opined the transactions with City Service and Parts and City Service – Exhaust Pros do not constitute a conflict of interest since Todd M. Nelsen has no interest, direct or indirect, in the business of his brother and did not arrange the contracts. The County Attorney's Office was previously consulted and opined the transactions with Steve's Signs and Stitches pertaining to the E-911 Department do not constitute a conflict of interest since this Department is not subject to Chapter 331.342 of the Code of Iowa.

In accordance with Chapter 331.342(2)(d) of the Code of Iowa, the transactions with Ace Hardware for the Secondary Roads Department and other County departments do not represent a conflict of interest since the Secondary Roads Office Manager's remuneration of employment is not directly affected as a result of the transactions and her duties do not directly involve procurement of the parts and supplies.

Recommendation – The County should consult legal counsel to determine the disposition of this matter.

Response – Board has already sought legal advice from County Attorney and has already terminated business with D & J Supply.

Conclusion – Response accepted.

- (5) Bond Coverage – Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- (6) Board Minutes – No transactions were found that we believe should have been approved in the Board minutes but were not.
- (7) Deposits and Investments – No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investment policy were noted.
- (8) Resource Enhancement and Protection Certification – The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- (9) County Extension Office – The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.  
  
Disbursements during the year ended June 30, 2014 for the County Extension Office did not exceed the amount budgeted.
- (10) Annual Urban Renewal Report – The Annual Urban Renewal Report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.

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Audubon County

Staff

This audit was performed by:

Deborah J. Moser, CPA, Manager  
Suzanne R. Dahlstrom, CPA, Manager  
Kaylynn D. Short, Staff Auditor  
Amanda L. Burt, Staff Auditor  
Daniel J. Mikels, Staff Auditor  
Nicole L. Reothlisberger, Assistant Auditor

A handwritten signature in black ink, reading "Andrew E. Nielsen". The signature is fluid and cursive, with the first name "Andrew" and last name "Nielsen" clearly legible.

Andrew E. Nielsen, CPA  
Deputy Auditor of State